

Message Text

SECRET

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 INRE-00 CIAE-00 DODE-00

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FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC IMMEDIATE 648

S E C R E T MOSCOW 3168

EXDIS

E.O. 11652: XGDS-3

TAGS: PARM, US, UR

SUBJECT: TTBT/PNE NEGOTIATIONS: UNDERSTANDING ON "PEACEFUL
APPLICATION" TTBT/PNE DELEGATION MESSAGE NO. 99

REF: STATE 48794

1. DIFFERENCES BETWEEN DRAFT TEXT MOSCOW 2876 AND POINTS
IN STATE 35621 PARA 1(C), AS NOTED REFTEL, NOT BASED ON
CONSULTATIONS WITH SOVDEL BUT ON FOLLOWING CONSIDERATIONS:

2. CONCERNING "ACQUISITION OF ANY OTHER WEAPON-RELATED BENEFITS":

(A) DRAFT MOSCOW 2876, AS A STARTING POINT, CONTAINS
THE HARD SUBSTANCE OF WHAT WE UNDERSTAND IS AND IS NOT TO BE
ALLOWED, AND - DESPITE MOROKHOV'S SWEET REASONABLENESS
FEBRUARY 20, REPORTED 2585 -- SOVIETS ARE NOT LIKELY TO JOIN
IN A SIGNED PAPER WITHOUT SOME ARGUING.

(B) THEY ARE VERY LIKELY TO BE QUITE ENTHUSIASTIC
ABOUT ADDING LANGUAGE THAT WOULD APPEAR TO CLAIM THAT
THE PROVISIONS OF THE TREATY AND PROTOCOL WILL ASSURE
COMPLETE ABSENCE OF WEAPON-RELATED BENEFITS. AS BARGAIN-
ING PROCEEDS, FOLLOWING THEIR INITIAL REACTION, WE WOULD
PLAN TO PROPOSE ADDING SOME TEMPERATE LANGUAGE LIKE
THAT IN TREATY PREAMBLE OR IN STATE 35621 PARA 1(C)
AS A BARGAINING STEP, BUT DID NOT THINK IT PRUDENT TO
TEMPT THEIR EXUBERANCE ON THIS POINT BY VOLUNTEERING

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SUCH LANGUAGE IN INITIAL DRAFT.

(C) FINALLY, OUR INTENTION IN LANGUAGE PARA 2(B)
OF MOSCOW 2876 WAS TO COVER SUBSTANCE OF THIS POINT.

3. CONCERNING "SPECIFIED AND IDENTIFIABLE PEACEFUL
PROJECT":

(A) "SPECIFIED" PART SEEMS TO BE COVERED BY
ARTICLE III PARA 1(B) OF PROTOCOL.

(B) "IDENTIFIABLE" PART IS AT LEAST PARTIALLY
COVERED BY ARTICLE III PARA 1(B), ARTICLE III PARA 4(A),
AND ARTICLE VI PARA 1(A) OF PROTOCOL. TO GO BEYOND
THESE PROVISIONS AND TO PUT LANGUAGE IN UNDERSTANDING
ABOUT "IDENTIFIABLE" RAISES QUESTION OF DISTINCTION, IF
ANY, BETWEEN "IDENTIFIABLE" AND "VERIFIABLE". THERE ARE
"PEACEFUL APPLICATION" PROJECTS THAT HOLD OUT NO REASON-
ABLE HOPE OF IDENTIFICATION OR VERIFICATION OF PURPOSE BEYOND
THE "CONSISTENT WITH" FORMULATION OF PROTOCOL ARTICLE VI PARA
1(A). OUTSTANDING PRESENT EXAMPLE IS CLAIMED SOVIET
PROGRAM OF DEEP SEISMIC SOUNDING; ONLY LOCAL FEATURE OF
SUCH A PROJECT IS EXPLOSION ITSELF.

4. PLEASE ADVISE SOONEST IF THERE ARE FURTHER CONSI-
DERATIONS. WE WILL TRY TO GET THIS MATTER DEALT WITH
DURING TIME MATHESON IS IN MOSCOW, ALTHOUGH SOVIET SIDE
MAY NOT BE WILLING TO TOUCH IT UNTIL OTHER ISSUES ARE
CLEARED UP.
STOESSEL

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